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China Doubts Long-Term Trade Deal Possible With Trump

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Chinese officials are casting doubts about reaching a comprehensive long-term trade deal with the U.S. even as the two sides get close to signing a "phase one" agreement.

In private conversations with visitors to Beijing and other interlocutors in recent weeks, Chinese officials have warned they won't budge on the thorniest issues, according to people familiar with the matter. They remain concerned about President Donald Trump's impulsive nature and the risk he may back out of even the limited deal both sides say they want to sign in the coming weeks.

Chinese policy makers concluded a key political gathering in Beijing on Thursday. In meetings ahead of that plenum some officials have relayed low expectations that future negotiations could result in anything meaningful -- unless the U.S. is willing to roll back more of the tariffs. In some cases, they've urged

American visitors to carry that very message back to Washington, the people said.

Chilean President Sebastian Pinera threw up another hurdle when he announced Wednesday that the country had canceled the Asia-Pacific Economic Cooperation summit Nov. 16-17 -- where Trump and China's Xi Jinping hoped to meet -- because of social unrest in the country.



A protest at the Plaza Italia in Santiago, Chile, on Oct. 23.

Photographer: Cristobal Olivares/Bloomberg

U.S. stocks were little changed and bond yields retreated on concern about a protracted trade war between the world's two largest economies. Earlier, a report showed a gauge of the outlook for China's manufacturing sector dropped to the lowest level since February. On Wednesday, a government report in Washington showed U.S. growth slowed to a 1.9% annual rate,

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the weakest since the end of 2018.

In a <u>tweet</u> on Thursday, Trump said the search is ongoing for a new location for Xi and him to sign the deal, which he said would be "about 60% of total deal."

That first step, according to the Trump administration, is meant to lead to a more comprehensive agreement involving more substantial economic reforms than those contained in the proposed initial phase. But Chinese officials are skeptical, saying that would require the U.S. to withdraw tariffs in place on some \$360 billion in imports from China -- something many don't see Trump being ready to do.

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Trade Scenarios

The people familiar with China's position said the tariffs don't all have to be removed immediately, but they must be part of the next stage. China also wants Trump to cancel a new wave of import taxes due to take effect Dec. 15 on American consumer favorites such as smartphones and toys as part of the phase one deal, the people said.

Beijing is open and willing to continue talks after an initial phase, but both sides recognize that it will be very difficult to reach an agreement on the deep structural reforms the U.S. is pushing for, said one Chinese official familiar with the talks.

China has stated for months that a final deal must include the removal of all punitive tariffs, and has balked at reforms in areas such as state-run enterprises that could jeopardize the Communist Party's grip on power. It's politically unfeasible for Xi

to accept any deal that would keep the punitive tariffs:

Nationalists in the party have pressured him through state-run
media editorials to avoid signing an "unequal treaty" reminiscent
of those China signed with colonial powers.

Tariff Pressure

So far, U.S. Trade Representative Robert Lighthizer and his team, which declined to comment, have been adamant that the duties on \$250 billion in Chinese goods -- imposed early in the trade war -- be maintained over the long term as a way to enforce any commitments China makes.

The questions over the future of negotiations reflect a change in U.S. strategy. After ramping up tariffs and pressure on China over the summer and saying he would settle only for an all-encompassing agreement, Trump in early October shifted to the step-by-step approach.

Terms of Trade: What's In, What's Out of Partial U.S.-China Deal

The first phase, which negotiators are still trying to nail down, is expected to include a resumption of Chinese purchases of U.S. farm goods and other products such as aircraft.

It's also expected to include Chinese commitments to protect American intellectual property and an agreement by both sides not to manipulate their currencies. In return, Trump agreed not to go ahead with an Oct. 15 tariff increase and aides have raised the possibility of canceling the Dec. 15 levies.

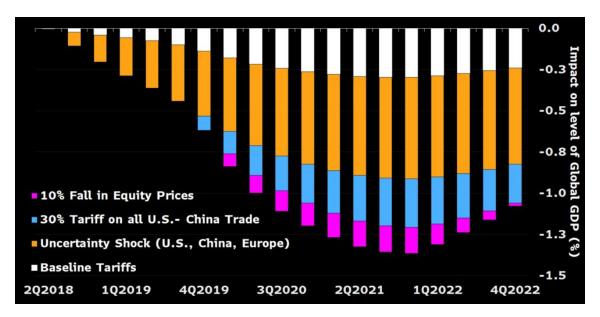
But missing from the deal now taking shape are many of the

deeper economic reforms such as a changes to the regime of government subsidies Chinese companies benefit from that the Trump administration – and American businesses – have been seeking, raising questions over whether the economic cost of Trump's trade assault will have been worth it.

Trump has sought to preempt criticism that he's getting little from China by arguing that the tougher issues will be dealt with in future phases. "Phase two will start negotiations almost immediately after we've concluded phase one," he told reporters this month.

White House spokesman Judd Deere said Thursday, after this story was first published, that the president "wants real structural changes that yield actual, verifiable, and enforceable results" that lead to fairer trade with China.

Modelling Global GDP Impact of Trade War



Source: Bloomberg Economics, NiGEM

Yet the move to a phased approach reflects China's resistance

to many U.S. demands and a concession by the White House to abandon its stance that nothing is agreed until all the thorny issues are resolved.

"Even if they do get a phase one, a phase two is going to be substantially more difficult because all the really difficult issues are being deferred," said Eswar Prasad, who once led the International Monetary Fund's China team and is now at Cornell University.

During recent conversations with senior Chinese policy makers, Prasad said the common theme they expressed was skepticism. "They are quite pessimistic," he said. "They fear that any deal that they negotiate with Trump could blow up in their face."

The differences were evident even as Trump announced the "substantial phase one deal" with China's lead negotiator, Vice Premier Liu He, and promised a broader thaw in relations as part of what he dubbed a "love-fest."



Liu He with Robert Lighthizer on Oct. 11.

Photographer: Andrew Harrer/Bloomberg

Behind closed doors though, the mood was not quite as fulsome. According to people close to the talks, the sides were still debating how to apportion issues between phases and what to announce just minutes before reporters were let in for the announcement.

'Positive Direction'

Trump declared before the press that there could be as many as three phases to a deal while Liu declined to discuss details.

"We very much agree that to get the China-U.S. economic relationship right, it's something that is good for China, for the United States, and for the whole world and we are making a lot of progress toward a positive direction," Liu told reporters.

China's Ministry of Commerce did not immediately respond to a fax seeking comment on the trade talks. But a former official says there could still be a long road ahead.

"If the U.S. demands are too much, such as insisting on the socalled structural changes that will alter China's economic model, then the complete deal can't be finished during Trump's first term," said Zhou Xiaoming, a former Ministry of Commerce official. "Other than that, China wants to have a deal as quickly as possible" though a complete deal would include the removal of all punitive tariffs, he said.

That's far from what the Trump administration is prepared to

offer. "It's not obvious that there is a real meeting of minds," Prasad said.

With assistance by Miao Han, and Zoe Schneeweiss
 (Adds White House spokesman's comment in 18th paragraph.)
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